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**Towards a 5year Resource Quality Monitoring Plan** 

#### TOWARDS A 5 YEAR RESOURCE QUALITY MONITORING PLAN

#### 1. PURPOSE

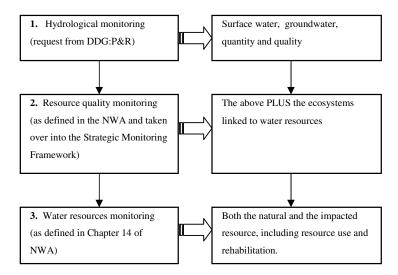
This document is to inform Management throughout the Department on the progress with the development of a 5 year plan for Resource Quality Monitoring, as originally requested by the DDG: P&R. It should stimulate widespread discussion on the way forward, because a high level of co-ordination will be required if we are to achieve the desired integrated resource quality monitoring service.

The information in the document is based on the work of a cross-cutting Task Team from Information Management and a questionnaire action in Head Office and Regions, concluded with a fully representative DWAF workshop on 15&16 April. It must be seen as a rollout of the WRMAIS strategy that was adopted in 2001 and the Strategic Framework for National Water Resource Quality Monitoring Programmes completed this year.

The report is structured into summaries of existing and envisaged programmes, an expression of the status of this monitoring and where we would like to be in 5 years. Together with this the critical interventions required to get there, are also described.

#### 2. SCOPE

The scope of monitoring to be addressed has grown from 1) hydrological to 2) resource quality and possibly to 3) water resource monitoring.



The progression from hydrological to water resource monitoring implies an increasing focus on operational management of the resource as will be required at WMA and lower levels of management. Even though the Department will not physically have to perform all this monitoring, it will have to prepare for its Chapter 14 role, which defines the purpose of National Monitoring Systems:

To facilitate the continued and co-ordinated monitoring of various aspects of water resources by collecting relevant information and data through established procedures and mechanisms from a variety of sources, including organs of state, water management institutions and water users.

Systems must provide for:

Appropriate data and information necessary to assess among other matters: -

- a) Quantity, quality, use and rehabilitation of water resources.
- b) Compliance with water resource quality objectives;
- c) Health of aquatic eco-systems; and
- d) Atmospheric conditions which may influence water resources.

#### 3. EXISTING PROGRAMMES

A summary of all existing DWAF monitoring programmes are provided in *Table 1*.

A total of 11 resource quality monitoring programmes are currently run in DWAF. Monitoring is mainly status and trends. There are four main databases that are populated with these monitoring data, i.e. WMS, NGA/REGIS, HYDSTRA and GIS. The custodians of the monitoring data are situated in different Head Office directorates. The Regional Offices are the operators, responsible for the physical data acquisition in the field.

Some individual reporting is undertaken by the different programmes in both Head Office and Regions. There are, as yet, only few laid-down reporting requirements and limited guidelines and standards in this regard.

Examples of the spatial distribution of available monitoring points are included for one of the older programmes, i.e. Hydrology in Figure 1.

The current expenditure for Resource Quality monitoring in Head Office and Regions is estimated at R190 million/annum. A breakdown of this expenditure into the main functional areas of data acquisition, data management and information dissemination/generation is shown in *Table 2*. A breakdown into standard items is also provided. In general the Region focus is on data acquisition and the Head Office focus on data management and support. More regular information products at a regional scale are needed for short-term planning and management.

Each of the existing programmes has also provided its own estimate of required 5 year growth in the capital budget (infrastructure). This is summarised in *Table 3*, showing both the present (2004/05) and 5th year (2008/09) requirements.

## **Table 1: CURRENT MONITORING PROGRAMMES**

	National	River Health	National Chemical Monitoring	National Eutrophication	◆ National
	Microbial	Programme (RHP)	Programme (NCMP)	Monitoring Programme	Radioactivity
	Monitoring			(NEMP)	Monitoring
	Programme				Programme
	(NMMP)				(NRMP)
	Status and Trends	Status and Trends	Various purposes based on historical development of	Status and Trends	Status and Trends
Purpose			programme,but mainly for trend and status monitoring		
Measurement		Biological indicator			
Measurement	Microbes	Biological indicator	Water Quality Samples*	Phosphates	Dose calculation
	(E coli, Faecal Coliform)	(Fish, Vegetation		Nitrogenous	(concentration
		Invertebrates)		Chlorophyll	of radionuclides)
				Algae	
				(cyanobacteria)	
Database	WMS: HO	WMS: HO	WMS	WMS	WMS
		(Riversdatabase)	RO	но	но
Custodian	HO: RQS	HO: RQS	HO:RQS	HO: RQS	HO: RQS
		DEAT			NNR**
		WRC			
Operator(s)	HO: RQS	RO:RQS	RQS	RO, RQS	Being designed
	DoH	PPT+++	RO		
			Agents		
			нмр		
Reporting					
1. Information	Microbial Status report	State of river reports from fish, inverterbtares, riparian	Tables, Graphs	Eutrophication status reports	Radiological water
Products		Veg. In some cases	Assessment reports, and		quality status report
		hydrological and			
		geomorphology	planning reports		
2. Frequency	Bi-monthly and	Anually	Variable depending on need	Anually	Regularly
	Annually				
	R1.5m (or *6.4 without	R1.5m (May be reduced to	R 9.3 m	R 0.8 m( *or 9.2 without sharing	R0.76m (Only for design
2004/5 (Capital	sharing costs with other stakeholders)	2.0m, depending on procured activities to be		costs with other stakeholders)	no sampling yet)
expenditure)	other standiloludis)	decided on 19/3/2004)			

# Table 1: (ctd) CURRENT MONITORING PROGRAMMES

		(5.6)	.00.17.11111120	
	<b>*</b> National			Dam walls
	Toxicity	# Ecological Reserve Determination	Hydrographic Surveys	for dam
	Monitoring	and Monitoring	for sed imentation	safety
	Programme			
	(NTMP)			
Purpose	Status and Trends	Ecological reserve monitoring: compliance, conformance. Status and Trends	Sedimentation	Dam safety
		Solitoniane. States and Hones		
Measurement	Toxicants, Toxicity	Development of Integrated biological and		
		ecological indices and methods for ecological reserve specifications		
		Development of methods to integrate present		
		ecological state of components into eco-status.		
		Includes development of some predictive capability.		
		Development of adaptive resource monitoring and management systems for ecological reserve		
Database	WMS, HO	WMS		
		но		
Custodian	HO:RQS	HO: (D:RDM)	Business Information	Business
		HO: (D:RQS)		Information
		но:	Business Information	Business
Operator(s)	Being designed	RDM/RQS		Information
D			Reservoir Volume and	Coordinates and
Reporting			Sedimentation	diagrams
1. Information Products	Toxicological water quality status report	Ecological Status and trend of resource quality. Data can feed information to RHP (state of rivers reports)		
2. Frequency	Regularly	Interim, and once in 5yr cycle from start of monitoring	Every 20 years per Dam	Twice per Year
	D4 04 ( )	D4.4 (*   D0D   )	Do.	PO.
MTEF Provision 2004/5 (capital expenditure)	R1.31m (only for design)	R1.4 m (incl PSP costs)	R2m	R2m
	II.	1		

Table 1: (ctd) CURRENT MONITORING PROGRAMMES

	(£) Hydrological Monitoring	Geohydrological
	Programme (HMP)	Monitoring
		Programme (GMP)
Purpose	Status and Trends	Status and Trends
Measurement	Water Quality Samples for RQS-	Rainfall depth and chemical character
		EC and Temperature
		Groundwater level
	Continuous surface water levels at gauging stations, canals and dams (versus time) and or flow rates in pipelines	Flow heights (Springs)
	non rates in pipelines	Isotope-Chem + Sample
	Rainfall and evaporation depth in mm (daily,	Isotope (Stables and Tracer)
	monthly, annually)	Trace elements
Database	Hydstra (Regions and HO)	но
	HO performing auditing function	RO
	RO populating database	
Custodian	HO (Hydrological services) RO	National groundwater monitoring coordinator
Operator(s)	HO (Hydrological services)	National (HO)
operator(o)	RO	Region (RO)
		negion (NO)
Reporting		
1. Information Products	Flow and Dam records(continuous,daily,monthly,annual,flood peaks)	Groundwater balance Geochemical trends
	Total flow regime	and spatial changes Geohydrological reports
	Evaporation and rainfall records (daily, monthly, annually)	
2. Frequency	(Dams and Flow Gauging stations)	Hourly readings of
	Continuous,daily,monthly,annually. (Rainfall and evaporation) daily,monthly and annually	groundwater levels. Bi-annual sampling of quality
MTEF Provision 2004/5	¥ R 23.7 million	R 3.5 million
(capital expenditure)		
		1

 $\ensuremath{\text{g}}$  HMP doing approx. 60% of water quality sampling on behalf of NCMP

PPT+++ Universities, SAN parks, Some RO, DEAT

NNR\*\* National Nuclear Regulator

NECSA+ Nuclear Energy Council of South Africa

♦ Monitoring Programmes which include Groundwater

# Ecological Reserve=Only at conceptual level, not a programme yet

¥ Funds not received

£ List of Hydrological Monitoring Stations attached

Table 2: CURRENT (2004/05) MONITORING BUDGET AND BREAKDOWN IN FUNCTIONS AND STANDARD ITEMS.

Programme	TOTAL BUDGET (million)	Data Acquisition	Data Management	Information Generation/ Dissemination	Other (Capacity building, Management, Research & Development)
Hydrological					
Services	28*	35%	50%	15%	
Resource					
Quality					
Services	29	42%	4%	7%	46%
Business					
Information	18	70%	25%	5%	
Information					
Programmes	20	14%	68%	9%	9%
TOTAL					
Head Office	95				
System					
Development	25				
Total for 9					
Regions **	72	78%	19%	3%	
DWAF					
TOTAL	192				

<sup>\*</sup> Does not include capital equipment for which R23,7m was requested for 2004/5.

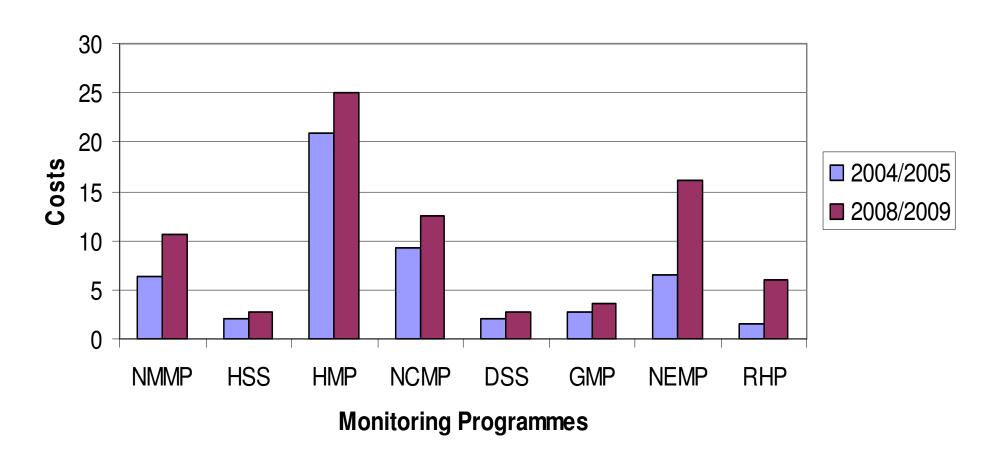
<sup>\*\*</sup> Estimate based on complete figures received from Limpopo , Western Cape and Mpumalanga Regions. Indications are that this figure can be higher.

	Personnel	Admin	Inventories	Equipment	Professional Services
Head Office	45%	9%	2%	11%	33%
Regions	45%	26%	5%	22%	2%

Figure 1



## Growth of Monitoring at HO from 2004/5 to 2008/9



#### 4. **NEW PROGRAMMES**

New programmes cannot be discussed in detail, because no formal analysis has been done at this stage. The purpose of this section is to indicate the scope and type of new programmes, some general observations and an indication of expected growth during the next 5 years for particular programmes. This is shown in *Table 4* below.

A general observation is that the existing national programmes have largely focussed on resource status and trends monitoring, whereas the *most growth* in monitoring will be:

- > towards assessing water and land-based impacts on the resource and
- > towards managing impact (compliance monitoring).

This will be achieved through authorisations, policy changes, rehabilitation etc. This monitoring will mainly support resource management that will be delegated to lower levels, and will, to a large extent, also have to be done by the users themselves.

**Table 4: NEW RESOURCE MONITORING PROGRAMMES** 

Potential or emerging programme	Comments	Expected growth
Existing national programmes	These are all expected to expand again as water resource management at WMA level takes off, requiring a more detailed status and trends monitoring.	*
Aquatic Health	The River Health Programme must still significantly grow to cover the whole country and must be expanded to include other aquatic ecosystems, in particular wetlands and estuaries and probably also groundwater. This programme will serve status and trends monitoring at national level and performance/compliance monitoring at lower levels.	***
Ecological Reserve	This will be done for compliance monitoring and also to help establish information for determining the high confidence Reserve.  It will be a continuation of driver monitoring, which is largely existing, e.g. Hydrology, Geomorphology, Water quality and biological response monitoring which is new.  It is crucial to note that ecostatus can only be assessed through an integration of various monitoring outputs, usually done by means of numerical modelling. This has significant capacity implications for Regions and future CMA's.  An urgent business analysis is required to plan for this complex monitoring and its relation to Aquatic Health monitoring.	***
Ecological changes (local and regional scale).	Land use impacts on ecological systems are usually only understood by the integration of several ecological disciplines. Other countries address this in the International Long Term Ecological Research (ILTER) network in specific research sites like a watershed or a coastal environment. In South Africa this is co-ordinated under the South African Environmental Observation Network (SAEON). Maximum impact is achieved through user and general public participation).	*
Environmental impacts of water use and water resources infrastructure	More focused monitoring is required before, during and after impact as part of EIAs and SEAs.	**

Land-use/land	Many land use and land management practices are expected to change	
management changes	in order to protect and conserve water in the national interest;	**
	Besides in-stream measurement, the land cover/management itself can	
	be monitored, in particular by remote sensing;	
	Resource quality objectives provide for this type of observation.	
	Opportunity to address as part of ESA Space Observation drive in	
	Africa.	
Sediment	To date sediment is only measured as an average load through the	*
	reservoir survey programme. As catchment management starts to take	
	off, a much greater focus on erosion and run-off control can be	
	expected with an emphasis on more detailed sediment concentration	
	monitoring. Interpretation and management of many water quality	
	constituents also require knowledge of the concurrent sediment	
	concentrations.	
<b>Rural Water Quality</b>	This is a particular need, in areas where communities still rely on	**
	unprotected water supplies. This would have to include surfaace water	
	and groundwater programmes like microbial-, toxicity- and	
	radioactivity monitoring.	
Water abstraction use	There is general consensus that water use information represents the	
water abstraction use	biggest uncertainty in water balance calculations at this stage.	
	Information is needed for control purposes, and for catchments	
	hydrological assessments and projections.	
	A monitoring programme would link together data from various	
	acquisition activities, e.g. registration, compliance monitoring,	
	auditing, space observations and special studies.	
	The challenge here will not be in new data collection, but in	
	enforcement of collection and provision by users and the effective	
	storage and processing of this information.	
Diffuse water	More knowledge and policy needs to be built up on the impact of this	**
abstraction use	use; must be done together with use sector.	
(controlled activities)		
Diffuse pollution	More knowledge and policy needs to be built up on the impact of this	**
	use; must be done together with use sector.	
	Also to measure the impact of remediation policies nationally and	
	locally.	
A tmognhavia	Resontial because of alimete aboves	
Atmospheric	Essential because of climate changes.  Together with Weather Services and others	
conditions (e.g.	Together with Weather Services and others.	**
rainfall quantity and	For modelling, planning and operation. Flood, drought and disaster	

quality, temperature,	management.	
evapo(trans)ration.		
GEMS (Global	Designed to use information from current monitoring programmes, not	*
Environmental	spend additional funds on new monitoring points.	
Monitoring System)		
	Reporting done nationally	
Transboundary	Management of transboundary water resources often requires a greater	**
programmes	density of monitoring and special attention to all components of the	
	monitoring functions. Commitments are usually made in bi-lateral	
	agreements, eg. the Incomaputo agreement.	

## 5. STATUS OF MONITORING

*Table 5* describes the status of monitoring in terms of the main monitoring components, i.e. Data Acquisition, Data Management and Storage, Information Dissemination and Information Systems. These were evaluated against the main critical interventions needed as identified during the April 2004workshop.

 Table 5:
 Weaknesses and required responses for the key monitoring components.

	Bud	lget	Regional	Capacity	Research & Development		HO-RO interaction	
	<b>S</b> tatus	Response required	<b>S</b> tatus	Response required	<b>S</b> tatus	Response required	<b>S</b> tatus	Response required
Data Acquisition	Highest portion of budget spend on aquisition	Integration would cut acquisition budget	Regions very poorly capacitated. Capacity already inadequate for existing programmes	30% growth	No research done i.t.o. feasibility of integrated data acquisition	Urgent research needed	Breakdown in communication after restructuring	New governance for HO-RO relationship needs to be worked out urgently.
	Budget cut drastically each year - but networks need to expand! No continuity in planning design and implementation.	Programmatic budgeting with baseline provision.	Skills, staff and training needed. Recruitment drive lacking	Coordinated capacity building strategy and programme			Monitoring budget not planned cooperatively	Regions input in budget planning not sufficient. Secure National funding, plan with Regions
Data Management	Too little attention given to data management in budget - (hours, software, staff)		Data acquisition requires lots of time - personnel occupied.	Appoint dedicated personnel, consider sharing between programmes			Quality control can improve.	HO to give guidance i.t.o. standards, methods and minimum requirements.

Table 5:(ctd) Weaknesses and required responses for the key monitoring components.

	Bud	Budget		Regional Capacity		Research & Development		HO-RO communication	
	<b>S</b> tatus	Response required	<b>S</b> tatus	Response required	Status	Response required	Status	Response required	
Information Generation/ Dissemenation	Almost no funds allocated for information dissemenation. Regional/WMA level monitoring will require a lot more immediate information provision.	Urgent protocols needed for reporting& feedback	Limited capacity available	Appoint dedicated person	None		Only raw field data from RO to HO and even HO to National database. Not all programmes have fixed reporting mechanisms in place	reporting guidelines/ standards	
Information Systems	Different databases poorly aligned and - compatible. No common access for clients.	required to also cater for the			Inadequate priority for integration option.		Limited communication I.t.o. system needs	Combined effort to determine real data needs and integration needs	

## 6. OVERALL 5 YEAR GOAL FOR MONITORING

The overall goal that should be achieved within 5 years is

#### "An effective and efficient national information service."

This entails, amongst others:

- User focus and value for money.
- Ease of access for users (one point of entry).
- One version of the truth (no duplication).
- Sharing of data acquisition and management.
- Integrated information systems (as far as realistically possible).
- Appropriate capacity (expanded and multi-skilled capacity).

#### 7. CRITICAL INTERVENTIONS

To achieve the goal of an effective and efficient national information service in the environment of emerging institutions, growing monitoring needs and significant bottlenecks, will require a number of critical strategic interventions. It is these interventions that the 5-year plan will focus on, rather than the ongoing rollout of the different programmes.

Thirteen key interventions were identified at the workshop and are shown below in *Table 6* in their rollout over the next 5 years. It is clear that the immediate focus during 2004/05 will be to develop the umbrella programme for water resource monitoring as part of the 5-year plan finalisation and to establish governance structures and processes in this regard. Furthermore, procedures need to be developed for appropriate business planning of individual programmes and designing of WMA monitoring plans. In terms of specific priorities, the business plans for Water Use monitoring and Aquatic Ecosystem Health monitoring need to be developed during 2004/05.

For further direction each of the strategic interventions is briefly discussed.

#### 7.1. Umbrella Programme

To provide an indication of the all-encompassing nature of such a national programme, the objectives of the "US Water Information Co-ordination Programme," already running since the sixties, are quoted here as possible point of departure for a similar programme here.

#### US Water Information Coordination Programme.

Overall purpose: To improve water information for decision-making about natural resources management and environmental protection.

## Objectives:

1. Procedures to conduct interagency business; exchange information and foster collaboration.

- 2. Plan, design and operate cost-effective national networks for water data collection and analysis;
- 3. Coordinate funding, staffing and provision of other resources needed to support inter-agency water information services;
- 4. Collaborate with other groups that coordinate related information, e.g. spatial and meteorological information;
- 5. Develop uniform standards, guidelines and procedures for the collection, analysis, management and dissemination of water information;
- 6. Establish a National Water Information Clearinghouse to improve the awareness of availability of and access to existing information holdings of Federal agencies and the non-federal sector;
- 7. Publish and distribute documents on WICP activities and conclusions.

#### 7.2. Monitoring governance model

A programme with national objectives and many different role players needs clear and agreed governance structures and processes. This is an immediate priority, given the ongoing internal and external restructuring of WRM in South Africa. This need was already foreseen in the 1997 Water Policy White Paper.

Based on the US Advisory Committee on Water, a **National Advisory Committee on Water Information** is proposed for South Africa with objectives:-

- to advise on the co-ordinated rollout of a "Water Information Co-ordination Programme" (a possible sequel to the 5-year plan).
- ➤ Linking nationally to other information-related structures, e.g. for Environment (SAEON), Spatial (SAISIS) and Meteorological Information.
- Working through subordinate structures, e.g. the recently approved Advisory Committee for Water Resources Modelling.
- Achieving regional/local coordination through appropriate nodes, e.g. Integrated Water Resources Monitoring Programme in the Western Cape.

#### 7.3. Integrated Monitoring plans for each Water Management Area (WMA)

This has been a strong recommendation, which came repeatedly out of the ISP process. Such plans could provide the essential user/stakeholder focus and would allow for the systematic rollout of the monitoring plans on a priority basis.

#### 7.4. Business plans for individual programmes

Given the high and increasing costs of monitoring and the growing number of stakeholders as participants, funders and clients, a business approach to monitoring has become essential.

## 7.5. Water use monitoring feasibility study.

The priority for water use monitoring has already been briefly discussed in Section 4: New Programmes. Because this presents a new way of monitoring, relying largely on other stakeholders'

information, a feasibility study is urgently required to assess among others the "why, what, how and who". This needs to be followed by the development of a business plan for this new programme, should it prove to be feasible.

## 7.6. Aquatic Ecosystem Health monitoring business plan

The priority for this has already been discussed in Section 4. The business plan should address Aquatic Ecosystem Health monitoring at different levels and how this would also serve the purpose of Ecological Reserve monitoring.

Table 6: STRATEGIC INTERVENTIONS IN 5-YEAR MONITORING PLAN

Strategic Intervention	2004/05	2005/06	2006/07	2007/08	2008/09
1. Umbrella programme for monitoring					
		9000000			20005
2. Governance model for monitoring	000001				
3. Integrated monitoring plans for each					
WMA.	000001	900000			
4. Business plans for individual					
programmes.	000001	000001			
5. Feasibility study for water use					
monitoring.	000001				
6. Business plan for Aquatic					
Ecosystem Health Monitoring.					
7. Guidelines and Standards	90				
8. Development of auditing					
responsibility.					
-					
9. Scoping of technology for					
monitoring.					
10. Cost-benefit-analysis for					
monitoring.					
11. IT systems					
12 Canasity building for integrated					
12, Capacity-building for integrated			J		
monitoring		<del> </del>			
13. Pilot implementation	-		İ		

## 7.7. Guidelines and standards for all levels

Resource Quality (Water Resources) monitoring guidelines and standards are crucial in any monitoring programmes. They have to address all the components of monitoring, from data acquisition to information generation and dissemination. Up to date this has been handled differently for each functional area and has been for internal use only.

In terms of the Minister's Chapter 14 mandate and the growing delegation of water resources management and accompanying monitoring responsibilities, the development of guidelines and standards needs to be formalised and co-ordinated. These will become the basis for any sharing of monitoring actions and outsourcing in this regard. A typical example would be the progression to service level agreements with Regions with regard to monitoring, which would make standards and guidelines essential.

#### 7.8 Development of auditing responsibility

Water resources monitoring will be a major DWAF and water sector business process that will require its own auditing. There is little clarity and no experience with regard to an auditing function. However, according to expert opinion we need not go any further than one of the internationally well-established quality control systems, in particular ISO 9002. A feasibility study in this regard is a priority, probably also to serve as a forerunner to the guidelines and standards development.

## 7.9. Scoping of technology for monitoring

Given the increasing importance of monitoring and the growing number of stakeholders, a scoping of the technology trends in support of all components of monitoring could be very useful. This would serve as a basis for future Research & Development investment in this field.

#### 7.10 Cost-benefit analysis for monitoring

Monitoring represents an essential long-term investment in support of sustainable water resource development. While the strategic interventions discussed here are to make monitoring more effective and efficient, there has often been uncertainty about the overall investment that needs to be made into monitoring.

Guidance in this regard is essential at a time when we want to work towards a smaller, more efficient public service, want to delegate water resources management and monitoring to lower levels and are considering the outsourcing of the whole hydrological services. Research that would lead to some kind of benchmarking for monitoring is required.

#### 7.11 Convergence of IT Systems

Monitoring, in its full meaning, includes data management, information generation and dissemination. These components need to be supported by information systems. The existing national programmes are largely supported by the following systems:

Surface water: HYDSTRA Groundwater: NGA/REGIS

Water Quality: WMS Spatial: GIS

Water use information programmes should increasingly be supported by WARMS.

Convergence of all these systems is required in order to move towards the goal of an effective and efficient information service.

The umbrella programme for DWAF/Water Sector information and monitoring system coordination should also become the highest level driver for information system development.

#### 7.12 Capacity building for monitoring.

Capacity to work towards the stated goal is seen as the most significant bottleneck, particularly the capacity in Regions. Working in a co-ordinated and programmatic way in the implementation of

the 5 year Plan for resource quality monitoring offers many opportunities for systematic capacity-building, and, where necessary, expansion.

Given the importance of this function, a new capacity building network for resource quality monitoring should be urgently considered under the FET-WATER programme. A special Task Team for Capacity Building should be established without delay under a new umbrella programme for monitoring.

## 7.13 Pilot implementation

In order to make rapid practical progress and allow a realistic assessment of the way forward with integrated monitoring, the full rollout of the 5-year plan in one pilot area is strongly proposed. This could be a water management area or a whole cluster.

The development of this proposal needs urgent consultation with Cluster Managers.

#### 8. CONTRIBUTION TO DWAF STRATEGIC AND BUSINESS PLAN

This 5-year plan should only serve a once-off strategic planning purpose. Its outcomes should immediately be carried over into the normal DWAF planning and budgeting process.

#### 8.1. 2005-2008 Strategic Plan

KFA9 fully covers the national monitoring programmes, in particular under the Strategic Objectives:

- 9.3: To establish, implement and maintain National Monitoring and Information Management system;
- 9.4: To ensure representative, capacitated and empowered staff for IWRM;
- 9.5: To ensure capacitated and informed stakeholders.

The more operational monitoring and provision of technical and scientific support required at WMA level will have to be developed under KFA6 and KFA7. Such a Strategic Plan for 2005-8 should be developed as an immediate priority by a Task Team from Head Office, Regional Co-ordinators and Clusters.

## 8.2. 2005/06 Business Plan

In the same way the 5-year Plan outcomes should be immediately worked into the 2005/06 Business Plan.

Areas of special growth have been identified for 2005/06, based on the following:

- the 2004/05 budget breakdown (*Table 2*),
- the capital budget growth requirements of existing programmes (*Table 3*),
- the indications of growth for various new programmes (Table 4) and
- the strategic interventions (*Table 6*).

The required growth in the various functional areas in Head Office and Regions is shown in Table 6.

Table 6: REQUIRED GROWTH IN MONITORING BUDGET FOR 2005/06.

Location	Data Acquisition	Data management	Information Gen/Diss	Monitoring infrastructure	Information Systems	TOTAL
НО	-	-	-		R6m	
				R25m		
Region	R3m	R3m	R1m			R38m

The highest budgetary growth areas can be summarised as:

- increased data management and reporting capacity in Regions,
- increased expansion of networks, in particular for surface water which has had no growth over the last 3
  years,
- increased investment into information system development to work towards convergence of systems. This will lead to overall savings in the medium term.

The growth requirement in data management and information generation/dissemination in Regions has major human resources implications.

It is proposed that a major effort is made to achieve this budget growth for monitoring for 2005/06. If necessary it should be addressed through a DWAF request for supplementary budget.

For the next 3 year budget cycle, Management should set targets for a balancing of growth through required programme expansion and savings through a variety of measures, including integration within different monitoring functions and the application of new technologies. The current Task Team is not yet at a stage to provide recommendations in this regard. A number of the strategic interventions will work in this direction.

#### 9. WAY FORWARD

No time and critical momentum should be lost in moving this plan forward, starting DWAF internally and over time, externally. The following are seen as **immediate actions**:

- > Management level interaction with clusters to agree on the plan and way forward
- > Acceptance of plan at WRFMC and OpsCom
- > Establishment of Information Management/Regional Co-ordination/Cluster Task Team to work on, inter alia, the following:
  - 1. Co-ordinated inputs in the DWAF 2005/06 2007/08 Strategic Plan and 2005/06 Business Plan
  - 2. The development of the monitoring governance model.
  - 3. Establishment of a Steering Committee for the umbrella programme as a component of the governance model.
  - 4. Appointment of task teams for capacity building, Information Systems, rollout of the overall umbrella programme, etc.
  - 5. Development of the plan to roll out the umbrella monitoring programme in one pilot area (WMA or cluster.
  - 6. Improvement of DWAF-wide communication with regard to monitoring.

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